

Local Government North Yorkshire and York

**Meeting of
Local Government North Yorkshire and York
to be held on
Friday 06 July 2018 at 1pm in the
Claxton Meeting Room at the
National Agri-food Innovation Campus (NAFIC),
Sand Hutton, York YO41 1LZ (Location plan at pages 3 to 4)**

A G E N D A

	Suggested Start Time
1. Substitutions and Apologies for Absence	1.00pm
2. LGNY Y Membership 2018/19 – Report of the Honorary Secretary (Pages 5 to 6)	1.00pm
3. Appointment, to serve until the Annual Meeting of LGNY Y to be held in 2019, of a Chair and two Vice-Chairs	1.01pm
<p>Note: For 2018/19, the Chair is due to be the Leader of North Yorkshire County Council. The two Vice-Chairs are due to be the Leader of the City of York Council and a Leader of one of the District Councils.</p>	
4. Declarations of Interest	1.02pm
5. Minutes of the meeting held on 9 March 2018 and any matters arising (Pages 7 to 10)	1.03pm
6. Exclusion of the public from the meeting during consideration of item 12(a) on the grounds that it involves the likely disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 as amended by the Local Government (Access to information)(Variation) Order 2006	1.04pm
7. CCTV Funding	1.05pm
8. General Updates – Report of the Honorary Secretary (Pages 11 to 14)	1.20pm

	Suggested Start Time
9. Appointments to Outside Bodies – Report of the Honorary Secretary (Pages 15 to 16)	1.21pm
10. Arrangements for Future Meetings:-	1.21pm
<ul style="list-style-type: none"> • Friday 05 October 2018 at 10.30 am at Harrogate Civic Centre • Friday 23 November 2018 – afternoon (precise start time to be advised), venue (to be advised) • Friday 08 March 2019 at 10.30 am at Hambleton District Council offices, Northallerton • Friday 05 July 2019 at 1pm, venue to be advised 	
11. York, North Yorkshire and East Riding Local Enterprise Partnership Update – Report of James Farrar (Chief Operating Officer, York, North Yorkshire and East Riding Local Enterprise Partnership) (Pages 17 to 21)	1.22pm
12. Devolution:-	
<p>(a) Vision and Ambition for York, North Yorkshire & East Riding – Report of James Farrar (Chief Operating Officer, York, North Yorkshire and East Riding Local Enterprise Partnership) (Pages 22 to 26)</p>	1.30pm
<p>(b) Governance Issues – Report of Barry Khan (Assistant Chief Executive (Legal and Democratic Services), North Yorkshire County Council) (Page 27 onwards. Private report circulated to Council/National Park Leaders and Chief Executives only)</p>	1.40pm
13. Business for Next Meeting	1.58pm
14. Any Other Business	1.59pm

Richard Flinton
Honorary Secretary
County Hall Northallerton

28 June 2018
RAG

Contact Us & Directions

The National Agri-Food Innovation Campus (NAFIC)

T: 44 (0)1094 40 6667

E: enquiries@nafic.co.uk

Lakeside Conference Centre

T: 44 (0)1094 40 6668

E: conferences@nafic.co.uk

We are located in the beautiful countryside of North Yorkshire, approximately 8 miles from the historic city of York. NAFIC is easily accessible by road, rail and air.

Address

Sand Hutton
York
YO41 1LZ

To see an interactive map of our location please use the following link: [Our Location](#)



By Rail

York is on the East Coast mainline and is served by frequent trains to and from London. The journey time is approximately two hours. York is also served by direct rail services from many other cities in the UK.

National Rail Enquiries: 08457 48 49 50

National Rail Enquiries from overseas: +44 20 7278 5240

Website: www.nationalrail.co.uk

By Taxi

The journey time from York railway station to NAFIC is approximately 30 minutes. Local taxis may be contacted on +44 (0)1904 623332.

The journey time from Malton railway station to NAFIC takes approximately 20 minutes. Local taxis may be contacted on +44 (0)1653 696969.

By Air

The nearest airport to NAFIC is Leeds Bradford. As well as many direct international flights into Leeds Bradford, there are also internal flights from Aberdeen, Glasgow, Southampton, Bristol, Exeter and Belfast airports.

The journey time from Leeds-Bradford Airport by road is around 50 minutes. A taxi to Leeds railway station will take around 30 minutes, then a further 30 minutes to York by train. For further information, visit www.leedsbradfordairport.co.uk

For direct trains to York from Manchester Airport visit www.manchesterairport.co.uk

By Road

NAFIC is located adjacent to the A64 about 8 miles/11km north east of York. [Our Location](#)

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840 (Coastliner): Leeds - York - Whitby

843 (Coastliner): Leeds - York - Scarborough

845 (Coastliner): Leeds - York – Bridlington

181 (Stephensons): York – Sheriff Hutton – Castle Howard

90 (Coastal and Country) (Wednesday only): Whitby – Malton - York

For additional information on reaching NAFIC by bus visit www.yorkshiretravel.net or call 0871 200 22 33* (+44 871 200 22 33 if dialling from outside the UK).

*Calls cost 12p per minute plus any charges your network provider makes)

Local Government North Yorkshire and York

6 July 2018

**LGNYY Membership 2018/19 -
Report of the Honorary Secretary**

1. LGNYY's Constitution requires a statement to be submitted, to each Annual Meeting of LGNYY, setting out the names of representatives appointed for the succeeding year.
2. The statement of representatives appointed for 2018/19 is below:-

Constituent Authority	Representative
City of York Council	Member:- Councillor Ian Gillies Substitute:- Councillor Andrew Waller
Craven District Council	Member:- Councillor Richard Foster Substitute:- Councillor John Dawson
Hambleton District Council	Member:- Councillor Mark Robson Substitute:- Councillor Peter Wilkinson
Harrogate Borough Council	Member:- Councillor Richard Cooper Substitute:- Councillor Graham Swift
North York Moors National Park Authority	Member:- Mr Jim Bailey Substitute:- Mr Malcolm Bowes
North Yorkshire County Council	Member:- County Councillor Carl Les Substitute:- Councillor Gareth Dadd
Richmondshire District Council	Member:- Councillor Yvonne Peacock Substitute:- Councillor Ian Threlfall
Ryedale District Council	Member:- Councillor Luke Ives Substitute:- Councillor Steve Arnold
Scarborough Borough Council	Member:- Councillor Derek Bastiman Substitute:- Councillor Helen Mallory
Selby District Council	Member:- Councillor Mark Crane Substitute:- Councillor John Mackman
Yorkshire Dales National Park Authority	Member:- Mr Carl Lis OBE Substitute:- Mr Ian McPherson

3. Paragraph 13.2 of LGNYY's Constitution states that the Chief Executive of each constituent Authority shall be entitled to attend, but not vote at, each meeting of the LGNYY, as may any other authorised officer from any constituent Authority.
4. The under-mentioned persons each have a standing invitation to attending LGNYY meetings:-
 - North Yorkshire Police and Crime Commissioner (*LGNYY Minute 142*).
 - East Riding of Yorkshire Council Leader and Chief Executive or their Substitutes (*LGNYY Minute 29*)

5. Recommendation

That the report be noted.

Richard Flinton
Honorary Secretary

County Hall
Northallerton

Author of report: Ruth Gladstone (Principal Democratic Services Officer, North Yorkshire County Council) (email: ruth.gladstone@northyorks.gov.uk)

LOCAL GOVERNMENT NORTH YORKSHIRE AND YORK

**Minutes of the meeting held on Friday 9 March 2018 at 10.30 am at
Scarborough Town Hall, St Nicholas Street, Scarborough**

Present:-

<u>Authority</u>	<u>Member/Chief Executive</u>
City of York Council	Councillor Ian Gillies Mary Weastell (Chief Executive)
Craven District Council	Councillor Richard Foster Paul Shevlin (Chief Executive)
Hambleton District Council	Councillor Mark Robson Dr Justin Ives (Chief Executive)
Harrogate Borough Council	Councillor Richard Cooper (in the Chair) Trevor Watson (Director of Development Services) as Substitute for Wallace Sampson (Chief Executive)
North Yorkshire County Council	County Councillor Carl Les Richard Flinton (Chief Executive and also LGNYY Honorary Secretary)
Richmondshire District Council	Councillor Yvonne Peacock Tony Clark (Chief Executive)
Ryedale District Council	Councillor Luke Ives Clare Slater (Chief Executive (Interim))
Scarborough Borough Council	Councillor Derek Bastiman Jim Dillon (Chief Executive)
Selby District Council	Janet Waggott (Chief Executive)
Yorkshire Dales National Park Authority	Mr Carl Lis OBE David Butterworth (Chief Executive)

In Attendance:-

Keith Cadman (Head of Commissioning, Contracts and Procurement, Selby District Council), James Farrar (Chief Operating Officer, York, North Yorkshire and East Riding LEP), Ian Fielding (Assistant Director (Waste Management), Business and Environmental Services, North Yorkshire County Council) and Ruth Gladstone (LGNYY Secretariat)

Apologies for Absence:-

Apologies for absence were received from Councillor Mark Crane (Selby District Council), Jim Bailey (North York Moors National Park Authority) and Caroline Lacey (East Riding of Yorkshire)

Copies of all documents considered are in the Minute Book

24. LGNYY Membership

Considered -

The oral report of the Honorary Secretary advising that Councillor Ian Gillies had been elected Leader of the City of York Council on 8 March 2018 and inviting LGNYY to appoint to the current vacancy for a LGNYY Vice-Chair.

Resolved -

- (a) That the report be noted.
- (b) That Councillor Ian Gillies (City of York Council) be appointed to replace Councillor David Carr as one of LGNYY's Vice-Chairs, to serve until LGNYY's annual meeting in 2018.

25. Declarations of Interest

There were no declarations of interest.

26. Minutes

There were no matters arising.

Resolved -

That the Minutes of the meeting held on 1 December 2017, having been printed and circulated, be taken as read and be confirmed and signed by the Chair as a correct record, subject to "(Interim)" being inserted after "Chief Executive" in respect of Clare Slater's post title.

27. Waste Collection and Disposal - Update and Options

Considered -

The presentation by Janet Waggott (Chief Executive of Selby District Council and an Assistant Chief Executive of North Yorkshire County Council), accompanied by Keith Cadman and Ian Fielding, which advised of work currently being undertaken and the intention to submit an outline business case for waste collection to a meeting of York and North Yorkshire Chief Executives in June 2018. Members were invited to discuss future options ahead of consideration of the outline business case. (A copy of the presentation slides has been included in the Minute Book.)

During discussion, Members highlighted the following issues:-

- A comparison between the collection costs of each District/York was required, in particular to identify whether any future agreements to work together would mean that Councils with lower collections costs would be subsidising Councils with higher collection costs.
- Some District Councils were keen to be excluded from a joint working arrangement. Others were willing to be included. Others wished to see the business case which was being put together. Selby and Ryedale District Councils were interested in talking to the City of York Council.
- It was hoped that any joint working arrangement would permit flexibility to take account of operational issues which were important in each area, eg the number of recycling bins; street collections taking place after midnight; and links to arrangements for garaging services.

Resolved -

- (a) That the presentation and update be noted.
- (b) That the outcome of Chief Executives' consideration of the outline business case be reported to a future meeting of LGNYY.

28. Devolution

There was a general discussion about the current situation regarding devolution.

29. York, North Yorkshire and East Riding Local Enterprise Partnership Update

Considered -

The report of James Farrar (Chief Operating Officer of York, North Yorkshire and East Riding Local Enterprise Partnership (YNYER LEP)) which provided an update on the LEP's performance including:- 2017/18 delivery updates, a national review of LEP governance, LEP funding, and future priorities.

The report set out the informal feedback following a deep dive audit of the LEP by the Cities and Local Growth Unit. The feedback indicated the following:-

- YNYER LEP was strong on governance and decision making. In particular, the LEP'S Performance Sub-Group was cited as good practice.
- The public-private relations and partnership were strong and working well.
- The LEP worked well with NYCC as its accountable body, with NYCC providing robust assurance, whilst allowing the LEP to operate and make decisions independently.
- The LEP's key area for improvement was its website, in respect of which the LEP was commissioning NYCC to build a structure similar to local authority sites to support easy publishing and access of data.
- The Cities and Local Growth Unit supported the LEP's drive to improve the diversity of the LEP Board, recognising the challenge, but reflecting that the LEP was attempting to address representation on the Board.

Resolved -

That the performance, future priorities, and the informal outcome of the Cities and Local Growth Unit audit be noted.

30. General Updates

Considered -

The report of LGNYYY's Honorary Secretary which advised of the recent discussions of the York, North Yorkshire and East Riding European Structural and Investment Funds Sub-Committee and the Sub-Regional Housing Board.

Resolved -

That the report be noted.

31. Arrangements for Future Meetings

Councillor Richard Cooper offered the use of the new Civic Centre in Harrogate for LGNYYY's meeting on Friday 5 October 2018.

Councillor Mark Robson offered the use of Hambleton District Council offices for LGNYYY's meeting on Friday 8 March 2019.

Resolved -

- (a) That the following LGNY Y meeting arrangements, as previously advised, be noted:-
- Friday 6 July 2018 at 1 pm, venue to be the same as for the LEP Annual Conference (to be confirmed)
 - Friday 5 October 2018 at 10.30 am, venue to be confirmed
 - Friday 30 November 2018 at 10.30 am, Richmondshire District Council offices, Richmond
 - Friday 8 March 2019 at 10.30 am, venue to be confirmed
- (b) That the Honorary Secretary liaise with Harrogate Borough Council and Hambleton District Council with regard to the offers made by Councillors Richard Cooper and Mark Robson.

32. Business for Next Meeting

Resolved -

- (a) That any business for the next meeting, in addition to the further report regarding waste collection and disposal which is recorded in the Resolution to Minute 27, be notified to the Honorary Secretary.
- (b) That the next meeting be cancelled if insufficient business comes forward to justify convening a meeting.

33. Other Business – Governance of North Yorkshire Fire and Rescue Service

County Councillor Carl Les advised that a decision had not yet been made in respect of North Yorkshire Police and Crime Commissioner's local business case for governance of North Yorkshire Fire and Rescue Service to be transferred to herself. He also outlined the consequences of such a transfer on North Yorkshire Police and Crime Panel and the implications for Councils' membership of the Panel. County Councillor Carl Les offered to share, with District Council Leaders, a paper regarding the implications for the Panel of a transfer of governance.

The meeting concluded at 12.30pm

RAG/JR

Local Government North Yorkshire and York

6 July 2018

General Updates -
Report of the Honorary Secretary**1.0 Purpose of the Report**

1.1 To provide a brief update on issues which do not require a full paper.

2.0 York, North Yorkshire and East Riding ESI Funds Sub-Committee – Report of Dave Atkinson on behalf of Councillors Andrew Lee (NYCC), Ian Gillies (CYC) and Steve Arnold (Ryedale District Council)

2.1 On Friday 27 April 2018:-

- (a) The Sub-Committee considered updates on progress from representatives of the Managing Authority (Ministry for Housing, Communities and Local Government (MHCLG) - ERDF; Department for Work & Pensions - ESF; Department for the Environment Food & Rural Affairs - EAFRD).
- (b) Sub-Committee Members considered the full application on Gypsy Race Park and Avenue. This is funding for public realm and environmental enhancements to an area in Bridlington Town Centre. The aim is to support biodiversity and ecology, as well as opening up access routes and opening green areas for recreational and educational use.
- (c) The Managing Authority advised on revised timescales for the deadline for calls (March 2020 - for projects to be completed by June 2023).

3.0 Sub-Regional Housing Board – Report of Mary Weastell, Chief Executive, City of York Council

Enhanced two tier project title: Affordable Housing

Project Description: Working Together to Increase the Number of Affordable Housing Units

Project Lead: Colin Dales, Corporate Director (Operations), Richmondshire District Council, Tel: 01748 901002 email: colin.dales@richmondshire.gov.uk

3.1 Progress to date/update:-

- (a) Work around the Community Housing Fund continues. The Community Led Housing hub was formally launched on the 5th March with a new “REACH” website. The key aim is to assist communities in developing their own housing schemes via access to advice and assistance from key professionals such as architects, project managers, funders and legal professionals. Each Local Authority is currently working with local communities to bring housing schemes forward. Confirmation has also been received that Homes England will manage Community Housing Funding going forward and any associated bids.

- (b) The Housing Board previously received a report on an approach from the Home Office to extend the Asylum Seeker Dispersal programme into North Yorkshire. The Board's initial view was not to participate in the programme but officers were instructed to meet with the Home Office to establish basic ground rules around additional funding, local control of dispersals and managing community cohesion issues. A further report was submitted to the Housing Board presenting a proposal developed by the Home Office and G4S. The Board (narrowly) voted in favour of participation and requested that a new proposal be developed by officers to deal with issues raised. A revised proposal was submitted to the Housing Board which gained broad agreement. Each Local Authority is currently taking soundings locally with a view to feeding into the Housing Board during the Autumn. It is hoped that a consensus (either based on a "yes" or "no" position) can still be established as a Housing Partnership so that the North Yorkshire Authorities remain "as one" on the matter.
- (c) The Housing Board and Directors of Development have previously received a report on unimplemented planning permissions – over 24,000 across North Yorkshire, York and the East Riding – with proposals on how to convert these permissions into housing completions more quickly. A "hit squad" of required specialists has been established to home in on key problematic housing developments which are not converting into completions. A prioritised list has been established and outcomes will be closely monitored.
- (d) A bid submitted for the Design Quality Fund element of the Planning Delivery Fund has been successful with £285,000 being allocated over 2 years. Key pieces of work approved by the Directors of Development, and to be shared with the Housing Board, are :
- Masterplans for Catterick Garrison and around 5 other key housing growth opportunities during 2018/19.
 - A dedicated officer (2018/19 through to 2019/20) to secure Off Site Manufacture (OSM) and Modern Methods of Construction (MMC) on our major sites, including Catterick and other MoD sites, working between the industry and councils, developers and landowners (including the MoD) to broker deals to utilise OSM and MMC.
- (e) Two meetings of a Yorkshire wide Housing Working Group have been held with Leaders and senior officers to explore where closer working on common housing issues may be productive e.g. joint bids for funding, sharing of good practice and lobbying. Further meetings are planned along with associated work streams. Confirmation of participation from some South Yorkshire colleagues is still awaited.
- (f) A "housing deal" with Homes England has been drafted with the key aim of clarifying key asks and deliverables for the Housing Partnership which will form the basis of future funding opportunities with Homes England. The draft deal has been considered by the Directors of Development and amendments are currently being made prior to a report being submitted to the next scheduled meeting of the Housing Board.
- (g) North Yorkshire will host a conference on *Rural Housing for an Ageing Population* in response to an All Party Parliamentary Group inquiry into the issues. The event will take place on the 27th July at the Harrogate Convention Centre. The event has been arranged in partnership with the Housing

Learning and Improvement Network and the Northern Housing Consortium.
The key note speaker will be Lord Best.

3.2 Barriers to progressing the project over the next period:-

- (a) Lack of suitable land continues to be a barrier to the delivery of affordable housing although Local Authority planning frameworks are continuing to develop with a growing number receiving or anticipating Planning Inspectorate approval. This progress should ease housing land supply in the medium term. The Growth Deal makes specific reference to the need to have up to date local plans and associated land supply.
- (b) Private sector housing improvement funding ceased from 1 April 2011 as a direct result of CSR. Local Authorities still have the freedom to fund private sector housing renewal from their own funds, but current feedback from Local Authority colleagues is that this area of activity has reduced significantly with Disabled Facilities Grants being the core business.
- (c) Local opposition to housing (including affordable housing) is also hindering progress in boosting housing supply. The Housing Board has written to the Housing Minister to request that more supportive key messages come out of Government, supporting new housing and the key role it plays in boosting local economies and sustaining communities. The Chair of the Board has also met with the Housing Minister when he visited the region in July in order to reinforce this message.
- (d) Funding the infrastructure needed to bring housing sites forward is also a barrier, which has, at least in part, been resolved via the allocation of Local Growth Funding. However, this is likely to be an on-going pressure as further key sites come forward.
- (e) The stalling of new / proposed housing legislation is also becoming a barrier as housing providers take stock and come to terms with all the new policies and proposals and the impact on business plans. This barrier is reducing as time moves on and updates will continue to be provided in this respect.

4.0 **Sub-Regional Spatial Planning and Transport Board (Secretariat: City of York Council)**

4.1 At the Board's last meeting on 17 January 2018, the Board:-

- Considered a paper from Harrogate Borough Council (HBC) entitled 'Harrogate District Local Plan Consideration of Cross Boundary Issues' and endorsed the Duty to Co-operate table therein summarising the strategic issues and outcomes.
- Considered a paper from City of York Council entitled 'City of York Local Plan Pre Publication Draft (Regulation 18) Consultation, 2017' and endorsed the approach taken by City of York Council in meeting the requirements of the Duty to co-operate in the plan making process.
- Cllr Rebecca Burnett (HBC) reported that HBC has secured Government funding to why housing delivery in the borough is so low, adding that the resultant work was due to be completed by the end of March 2018 and this may be a suitable item to include on the agenda for the next Board meeting.

4.2 A further meeting of the Board was arranged for Thursday 3 May 2018 but was subsequently cancelled as it coincided with local government elections in some of the authorities within the York, North Yorkshire and East Riding area. The date for the next Board meeting is yet to be set, but is expected be after the next Directors of Development meeting on 31 May 2018.

4.3 Cllr Peter Dew (CYC) has succeeded Cllr I Gillies (CYC) as the Board's Chair, for the present time.

5.0 Yorkshire and Humber Strategic Migration Group – Report of Neil Irving (NYCC) on behalf of himself and Councillor Derek Bastiman (Scarborough Borough Council)

5.1 The Group was due to meeting on 1 March 2018 but the meeting was cancelled due to snow. The Group's next meeting is due to take place on 4 July 2018 which is two days before today's LGNYY meeting. Therefore a written summary of deliberations is not available at the time of circulation of papers for today's LGNYY meeting.

6.0 Recommendation

6.1 That the report be noted.

Richard Flinton
Honorary Secretary to Local Government North Yorkshire and York

Local Government North Yorkshire and York

6 July 2018

**Appointments to Outside Bodies -
Report of the Honorary Secretary**

1.0 Purpose of the Report

1.1 To invite LGNYY to make appointments, for 2018/19, on outside bodies.

2.0 Appointments Sought

2.1 LGNYY is invited to make appointments, for the forthcoming year, on the four outside bodies which are listed below. Also shown below are the names of LGNYY's appointees for 2017/18, together with a nomination from the City of York Council's Leader to replace himself in the seat allocated to York on the YNYER European Structural and Investment Funds Sub-Committee.

- **York, North Yorkshire and East Riding European Structural and Investment Funds Sub-Committee:-**

Representatives:-

1. From the City of York Council - Councillor Peter Dew (*nominated for appointment for 2018/19*)
2. From North Yorkshire County Council - Councillor Andrew Lee
3. From the 7 District Councils - Councillor Stephen Arnold (Ryedale District Council)

Substitutes:-

1. From the City of York Council (*a nomination of an officer is awaited from CYC for 2018/19*)
2. From North Yorkshire County Council - Councillor Carl Les
3. From the 7 District Councils - Nil

- **North Yorkshire Pension Fund Committee – District Councils' representation:-**

Representative:- Councillor Jim Clark (Harrogate Borough Council)

Substitute:- Councillor Yvonne Peacock (Richmondshire District Council)

- **North Yorkshire Health and Wellbeing Board – A District Council Leader:-**

Representative:- Councillor Richard Foster (Craven District Council)

- **Yorkshire and Humber Strategic Migration Group (*Please see paragraph 4.0 below*):-**

Representatives:-

1. Councillor Derek Bastiman (Scarborough Borough Council)
2. Neil Irving (North Yorkshire County Council)

Substitutes for the Yorkshire and Humber Strategic Migration Group (either Substitute is eligible to substitute for either Councillor Derek Bastiman or Neil Irving):-

1. Ann-Marie Douglas (City of York Council)
2. Jonathan Spencer (North Yorkshire County Council)

3.0 Members may propose changes to the above representation by raising a nomination orally at today's meeting.

4.0 Members are asked to note that, in respect of representation on the Yorkshire and Humber Strategic Migration Group, Neil Irving (NYCC Assistant Director (Policy and Partnerships)) has spoken to Councillor Derek Bastiman and relevant officer colleagues and the consensus is that representation for 2018/19 should remain as at present.

5.0 Recommendations

5.1 That the Members and officers identified at paragraph 2.1 of this report be appointed to the outside bodies mentioned in paragraph 2.1, to serve until LGNYY's Annual Meeting in July 2019, subject to any alternative nominations which might be reported orally, and supported, at LGNYY's meeting on 6 July 2018.
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Richard Flinton
Honorary Secretary to Local Government North Yorkshire and York

Author of report: Ruth Gladstone (Principal Democratic Services Officer, North Yorkshire County Council). Email: Ruth.Gladstone@northyorks.gov.uk

LGNYY MEETING: 6 July 2018
REPORT PRESENTED BY: James Farrar
TITLE OF PAPER: LEP Update

1.0 Summary

1.1 The LEP Annual Conference and Annual Report will provide performance information, therefore this paper focuses on;

- 2018/19 delivery risks
- Energy Strategy
- Rural post brexit - Grow Yorkshire
- LEP review

2.0 2018/19 Local Growth Fund Delivery risks

2.1 Key headlines from 2017/18:

- Final spend at the end of the year was £17,931,824 an agreed underspend of £4,092,082;
- Cumulative programme spend (2015-2018) reached £57,885,410. This is 47% of Programme total and 94% of target at this stage in the Programme;
- £82m has been contracted to projects, 66% of the Programme total, above the target set for this stage in the Programme;

2.2 Objectives by end of 2018/19:

- Deliver a further £31.2m of Local Growth Fund expenditure bringing the total expenditure by end March 2019 to £89.1m;
- Contractual agreements in place for 95% (£117m) of the total Local Growth Fund allocation by end March 2019;
- To reach the following output targets as a result of all Local Growth Funding investment to date:
 - 415 new homes built;
 - 440 new jobs created;
 - 30,00sqm of new or improved training space/facilities;
 - 260 new learners assisted; and
 - £70m of funding leveraged.

2.3 Delivering the expenditure target.

The current estimate is to for expenditure to be just over the target profiled. This is incredibly tight and does not allow for any slippage at this stage.

More detailed analysis provides RAG ratings for all these transactions and highlights the following risk to overall delivery in 2018/19:

Low	£	10.0m	32%
Medium	£	11.2m	36%
High	£	10.0m	32%
	£	31.2m	100%

2.4.1 The highest risks for 2018/19 related to Infrastructure projects are highlighted as follows:

- Bridlington Harbour and Marina (£1.3m) – Issues regarding the higher than expected costs of the development has made the initial marina project currently unviable. The original contract did allow for alternative Bridlington Harbour and Seafront

development is the feasibility demonstrated unviable costs. The result from a funding perspective is that the remaining allocation to this project will need to be assessed with the potential for this to be allocated to an alternative project. It is therefore high risk in terms of spend by end of 2018/19

- Harrogate to York Rail Improvements (£4m) - Conditional approval has been given by the Infrastructure Board, with primary issues being confirmation from Northern Rail they will deliver 2 services per hour and confirmation from Network Rail that the service has been allocated platform space.
- Skipton Employment and Housing Project (£2.5m) – This project for a series of intervention in Skipton has been approved by the infrastructure Board, however due to its size and complexity is it still a potential spend risk for 2018/19; and
- Flaxby Green Business Park – Conditional approval has been given by the Infrastructure Board. An agreed £3m loan arrangement towards the development of the Flaxby Business Park is under negotiation regarding security of the loan. An offer has been made to the applicant regarding the loan with a deadline of end of June. A verbal update will be provided at the Board meeting.
- Scarborough Employment and Housing Project – This project includes two elements, improvements to a series of road junctions around the town and also a new road across Scarborough Business Park. Both these are currently being developed into full Business Plans to be submitted later in the year. Early options work have been carried out for the Scarborough junctions and this may require an increase in the original Programme indicative allocation of £4m to £5m.

3.0 Energy Strategy

3.1 As detailed in previous papers, LEPs have been allocated £50k to develop an energy strategy. YNYER is working closely with Leeds & Humber to progress its strategy. Wallace Sampson is the Lead Chief Executive for energy for Yorkshire LA's

3.2 To ensure a strategic, evidence based approach to developing our Local Energy Strategy, we've commissioned three separate studies to date:

- Energy Technology Appraisal (Carbon Trust, 2018)
- Energy Baseline Report: Leeds City Region LEP; Sheffield City Region LEP; York, North Yorkshire and East Riding LEP (2018)
- Energy and Low Carbon Development Opportunities in York, North Yorkshire and East Riding and Kingston-upon-Hull: An Economic Analysis (University of Leeds, 2018)

3.3 The research highlights the significant opportunity for the area in moving towards a low carbon economy. The energy bill in the area could be reduced by £1 billion a year through cost-effective investments, whilst delivering substantial carbon cuts (39% by 2035 relative to 2018) and creating significant amounts of new employment (32,000 new job years).

3.4 Despite this, the YNYER LEP area is currently not on track to meeting national emission reduction targets, with emissions needing to fall by a further 33% from 2018 levels to meet the UK's 2032 GHG emission target.

3.5 To deliver a low carbon economy, the Energy Technology Appraisal report assessed roll out potential, value for money, job creation and carbon reduction and identified the highest ranked energy technologies for the areas. These were;

- energy efficiency,
- offshore wind,
- electric & plug-in hybrid vehicles,

- demand side response, and;
 - renewable heat
- 3.6 To fully realise such opportunities, a whole-systems approach to the energy systems is needed, with the integration of electricity, heat and transport, alongside considerations of existing challenges such as skills shortages. Existing research has also recommended that an independent climate commission and working group is established, with the former seeking to address the challenges and opportunities associated with climate change locally and the latter reviewing innovation approaches to product development and low carbon investment.
- 3.7 *Next Steps*
- The team is continuing to participate in local and national discussions relating to the low carbon agenda, recently attending the Clean Growth Grand Challenge Roundtable in Liverpool. The contract for the final work package to inform the development of the Local Energy Strategy is currently out to tender and expected to be agreed by August and completed by the end of October 2018.
- 3.8 This study will build upon the existing research and carry out an assessment of low carbon energy value chains to understand where and how value is created in the sector. The research is aimed at supporting the identification of high impact, strategic investment opportunities that connect economic and environmental gains.
- 3.9 The team is currently reviewing the best approach to inform stakeholders on progress made, with planned updates needed shortly (July) and after the final work package has been completed (October/November).

4.0 Rural Post Brexit – Grow Yorkshire

- 4.1 The UK's exit from the EU will disrupt the payment of Common Agricultural Policy subsidies to farmers and land managers. In York North Yorkshire and the East Riding this is worth £200m per annum. Whilst some subsidies will be retained by the UK Government, these are likely to focus on payments for the provision of environmental public goods, ie water quality, biodiversity, climate change mitigation, public access etc. Government have committed to a transition period, where the total amount of funding is retained, until the end of 2022.
- 4.2 The Local Enterprise Partnership has brought together a Commission of stakeholders, including the NFU, CLA and Yorkshire Agricultural Society, as well as large and influential businesses, such as McCain and FERA Science, to use this disruption as a stimulus for positive change.
- 4.3 We have established the Grow Yorkshire campaign, which aims to drive growth in the farming and food industries equal to the amount of subsidy we currently receive. The central element of the initiative will be a new farm business advice service, funded from a current European Social Fund Call, which will help farmers with business planning, and make referrals into other support programmes.
- 4.4 In addition, the Commission will be working to create a supportive environment for change. This will involve consistent messaging from stakeholders about
- 1) the need to change business practices,
 - 2) stories of farmers who have benefitted from making a change, and
 - 3) the support available.

4.5 However the Commission also highlighted the need to ensure that wider policy, such as planning, is aligned to, and supportive of, change in the industry. This is something we would welcome Local Authority support with, coordinated through Economic Development teams.

4.6 Additional work is underway with the Local Nature Partnerships to create a better understanding of Natural Assets. This will support the work of Grow Yorkshire and aid discussions with government around the future subsidy model.

5.0 LEP Review

5.1 Government “Deep Dive” Audit

We have now received the draft report from the Ministry of Housing, Communities and Local Government (MHCLG) “deep dive” audit that took place at the end of February. A summary of the RAG rating is below;

	Theme Score	Overall score	RAG rating defined as:
Inadequate	4	19 – 24	Areas of non- compliance with the National and Local Assurance Frameworks. Concerns with the process/ procedures/ structures in not providing clear governance and/ or transparency.
Requires Improvement	3	13 – 18	Improvements needed with the process/ procedures/ structures to provide clear governance and/ or transparency to ensure current and new requirements are met.
Good	2	7 – 12	National Assurance Framework requirements are met but small areas of improvements could be made with the process/ procedures/ structures to provide clear governance and/ or transparency to ensure requirements are fully understood and embedded.
Exceptional	1	6	No concerns with the process/ procedures/ structures in providing clear governance and/ or transparency that goes above and beyond the National Assurance Framework requirements.

Theme	Rag Rating
Culture and Accountability	2
Structure and Decision Making	2
Conflict of Interest	2
Complaints	2
Section 151	1
Transparency	3
Overall RAG Rating	12

Whilst the LEP came out good overall (and across most sections), there were some minor recommended actions contained that we are addressing and implementing.

The main area of concern was Transparency with issues raised with the LEP website around publication and accessibility to information. A new website is being built utilising the data.northyorkd.org platform.

5.2 National Review of LEPs

A review of LEPs nationally is currently underway which is focused around achieving greater consistency for transparency and governance arrangements and reviewing the effectiveness

of overlapping LEP boundaries. The findings of the review are due to be published before then summer recess, however possible implications are;

- LEPs may be forced to incorporate. Whilst our current governance and the relationship with our accountable body is strong, should we need to incorporate we remain confident we can achieve this within minimum impact on delivery.
- The review of LEP Boundaries is potentially more disruptive, particularly if the outcome is to remove overlapping boundaries. Within our current structure we have overlaps with Humber LEP (East Riding) and Leeds City Region (York, Harrogate, Selby & Craven).
- The likely outcome, if government decide to remove overlapping boundaries is that local areas are asked to review their boundaries and come forward with proposals which ensure no areas are left out. The possible options could therefore be
 - A wider Yorkshire LEP consistent with devolution proposals
 - A move to the old Yorkshire Forward sub-regions – West Yorkshire, Humber, York & North Yorkshire
 - Humber LEP is split north bank/south bank resulting in Hull joining YNYER and North Lincs and North East Lincs being in Lincolnshire LEP.
 - Humber LEP remaining and North Yorkshire as a whole joining with Leeds City Region.
- There is the possibility that government could allow local areas to have a ‘primary LEP’ but also be a non-constituent member of neighbouring LEPs. This would support collaboration across areas.
- LEP Chairs & CEOs are meeting in London on 17 July and feedback will be provided following this meeting.

6.0 Recommendation

LGNYY are asked to;

1. **Note performance and the risks associated with delivery of the 2018/19 Local Growth Fund.**
2. **Support continued development of the YNYER Energy Strategy**
3. **Support Grow Yorkshire in particular supporting Economic Development teams to engage around key policy issues and supporting a joint communications campaign around the need and opportunities from change and**
4. **Note the LEP review and the risks from potential boundary changes.**

LGNYY MEETING: 6 July 2018
REPORT PRESENTED BY: James Farrar
TITLE OF PAPER: Yorkshire Devolution – vision and ambition for York, North Yorkshire & East Riding

1.0 Summary

1.1 This paper summarises progress on developing a stronger, more ambitious vision and proposition for York, North Yorkshire & East Riding alongside the emerging spatial framework. This is to support and feed into the wider Yorkshire devolution plans to ensure York, North Yorkshire & East Riding are clear on their ambitions and asks within the proposals.

2.0 Context

2.1 Further to discussions around Yorkshire Devolution, Chief Executives asked Directors of Development to start the development of a stronger proposition for the York, North Yorkshire & East Riding sub-region. The objective is to fill a gap in our narrative around the collective vision and direction of the sub-region – something which articulates what we want to achieve together over the next 20-30 years and what we need to do to get there.

2.2 In March 2017 Leaders agreed the principle of preparing a long term non-statutory Spatial Framework (SF) and to use the technical work undertaken as a starting point for next steps. An ‘SF Narrative’ document was considered and agreed by Leaders, its content has formed the focus of a second phase of work consisting of:

- i. A key evidence update
- ii. A limited engagement exercise on the emerging narrative and approach
- iii. A methodology for the further development of Strategic Development Zones (SDZs)

3.0 Vision and Proposition

3.1 All Local Authorities and both National Parks were represented at the meeting, which was facilitated by ARUP and supported by Richard Wood who has been leading the development of the Spatial Framework.

3.2 The vision needs to be simple, about places and ambitious.

3.3 The key themes which emerged were;

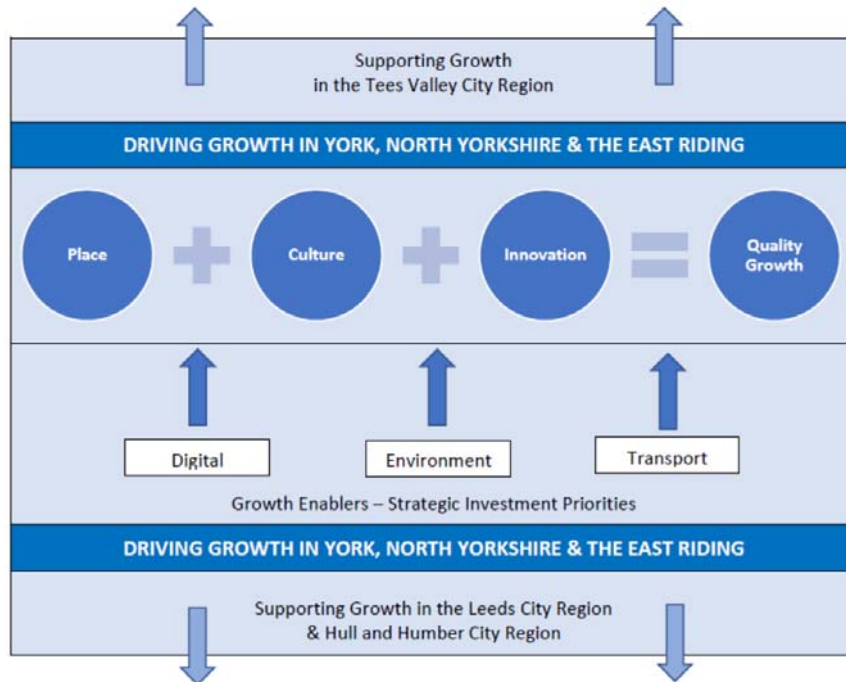
- A much more assertive articulation of the **role of rural in supporting neighbouring geographies** to achieve their growth.
- **Super-connected both physically and virtually.** This covers both the role of York as a rail hub and the need to connect into York, but also the role of market towns and rural areas with digital connectivity.
- **World class natural assets** driving growth, this includes Yorkshire Coast, where the natural assets underpin visitor economy, but are also driving multi-billion investment in potash and offshore wind.
- **Synergies and the combined strength of the sub-region,** where the sum of the whole is greater than the sum of the parts

3.4 There was some discussion around ‘distinct’ asks which could deliver some of the above themes, these included

- Pilot a new ‘local’ approach to post CAP payments to farmers.
- Commit to 80% fibre to premises and deregulation of rural mobile masts to enforce roaming.
- Improved power connectivity to key towns and sites

Further work is needed to identify transformational asks.

3.5 An overriding theme was ‘good growth’. The diagram below summarises how good growth could work;



3.6 The challenge of the above is the breadth and volume of key assets and the different characteristics across the region. Whilst Directors of Development understand the economics of the region, there is a need to tell our story in a more compelling manner.

3.7 **The proposed next step is to commission the creative sector to work with Director of Developments to animate the sub-region and provide recommendations for a future vision.**

4.0 Spatial Framework

4.1 The SF provides a means to:

- Set out a long-term vision & direction for the area – above individual programmes & projects.
- Articulate sub-regional spatial priorities (including to provide an underpinning and justification for ‘asks’ of Government in relation to Yorkshire Devolution)
- Explain a ‘strategic fit’ for Government, Northern (e.g. Transport for the North) and private sector investment
- Meet Government requirements for the agreement of Housing Deals.

- Convey international, national and sub-regional transport and digital connectivity priorities.
 - Set a framework for enabling collaborative cross-boundary planning for sustainable growth.
- 4.2 The emerging SF has been carefully developed to ensure that it is focussed on adding long term value to Local Plans and not cutting across those already in place or nearing completion. Importantly the Framework is:
- Based on existing/emerging Local Plans which setting the approach for the next 15-20 years. It does not undermine these in any way.
 - Focussed on the long term, with a broad time horizon of 2035 to 2050, and for which key national and pan-Northern investment decisions are yet to be made.
 - Non-statutory with a focus on a shared strategy and broad locations.
- 4.3 In terms of developing an effective relationship with Local Plans the SF does not:
- Set a settlement hierarchy or identify housing or employment needs.
 - Prescribe how development should be accommodated (e.g. urban redevelopment, urban/village extensions and or new towns/villages).
 - Make site allocations or set out development management policies.
- 4.4 The further work that Leaders requested when last considering the SF in March 2017 has now been completed. It has reaffirmed broad stakeholder support for the approach set out within the draft document, and has identified some further ways in which it can be enhanced and refined in the light of changing national policy. The work consisted of three key tasks as follows:
- i) A Key Evidence Update
- This task drew out most significant implications of the key evidence and policy documents issued since the first phase of work was completed last Spring. It is a selective update rather than a comprehensive updating of the previous evidence review reports. The following documents have been reviewed:
- 1) The draft updated National Planning Policy Framework (NPPF)
 - 2) UK plan for tackling roadside nitrogen dioxide concentrations
 - 3) The Clean Growth Strategy
 - 4) A Green Future: Our 25 Year Plan to Improve the Environment
 - 5) Transport for the North's draft Strategic Transport Plan
 - 6) Government's Strategic Vision for Rail
 - 7) The study of the economic benefits of improved east-west connectivity in York, North Yorkshire, East Riding and Hull (Regeneris Consulting and WSP)
 - 8) Skipton-Colne Rail Feasibility Study
 - 9) DfT Proposals for the Creation of a Major Road Network Consultation
 - 10) Ageing of our Towns, Centre for Towns
- ii) Targeted Stakeholder Engagement

A focused engagement exercise has been undertaken as requested with key stakeholders based on the content of the emerging narrative and approach. The engagement has been targeted on neighbouring authorities, key partnership bodies, Duty to Cooperate bodies and key infrastructure providers.

Attempts have been made to engage with just over 40 organisations. There have been some non-respondents – mainly utility providers and individual adjoining local authorities although responses from adjoining Combined Authorities and County Councils largely provide views covering all adjoining areas.

iii) Strategic Development Zone (SDZ) Standardised Methodology

This task provides a standardised structure which Local Authorities can use to guide their detailed work in developing their SDZ's in a consistent way.

4.5 The draft Framework breaks the overall YNYERH region into **sub-areas** with their own distinct roles, characters, issues and opportunities; proposes an overall strategic approach that focuses most growth into **transport and development corridors**; and within these identifies specific areas with the greatest potential to deliver economic growth (**Strategic Development Zones**).

4.6 *Transport and Development Corridor Strategy*

Recent TfN and DfT consultation proposals alongside experience elsewhere, such as the Cambridge-Milton Keynes-Oxford corridor, all highlight the importance of a multi-modal transport corridor approach. This also addresses the issue of scale, a key consideration in attracting public and private investment.

4.7 The development corridor approach provides the overall strategy of the existing SF narrative. This tight focus will be continued, however reflecting the diversity of the area, it will be accompanied by further work around specific issues

- Reflecting the collective vision for the sub-region
- Conveying the important and diverse roles of places, alongside the SDZ approach
- Providing a long term/place-based context for the Local Industrial Strategy
- Setting out international, national and sub-regional connectivity priorities
- Highlighting key natural capital/ green & blue infrastructure investment priorities
- Steering an inclusive growth approach to achieve better health & well-being for people

4.8 *Strategic Development Zones (SDZ)*

The identification of SDZs & associated priorities provides the key focus of the growth within the transport and development corridors. These zones will continue to be developed by the Authorities and partners where zones are located and will be brought forwards in a way, and at a time, that does not interfere with those Local Authorities existing or emerging Local Plans.

4.9 Comments have also been made through the engagement exercise about the role of SDZs in terms of investment priorities – including how the Framework can also help to deliver shorter term investment priorities through its longer-term growth and place-shaping role. The identification of key infrastructure issues/opportunities/interventions would provide a means for the SF to influence investment plans to 2050. Key delivery and land assembly challenges could also be identified through the further SDZ work.

4.10 *Further Expansion of the SF*

The Government envisages a greater role for Statements of Common Ground (SoCG). The revised NPPF requires SoCG's to provide evidence that cross-boundary strategic matters have been dealt with rather than deferred by joint working (part of the 'effective' test of soundness). Without further development, the SF could provide an important input to SoCGs. However, **it is recommended that a distinct focus should be kept between SoCGs (which address duty to co-operate issues for current/emerging local plans) and the SF which addresses the longer term.**

5.0 **DECISIONS REQUESTED**

- 5.1 **The LGNYY Board is requested to note and support the work in developing the stronger vision and ambition for the region.**
- 5.2 **The LGNYY Board is requested to formally support and endorse the emerging YNYERH Spatial Framework including in relation to its role in underpinning priority workstreams including the preparation of a YNYER Local Industrial Strategy and 'Yorkshire' devolution.**